# **Montreal Protocol**

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For other similarly-named agreements, see Montreal Convention (disambiguation).

The **Montreal Protocol on Substances That Deplete the Ozone Layer** is an international treaty designed to protect the ozone layer by phasing out the production of a number of substances believed to be responsible for ozone depletion. The treaty was opened for signature on September 16, 1987 and entered into force on January 1, 1989 followed by a first meeting in Helsinki, May 1989. Since then, it has undergone seven revisions, in 1990 (London), 1991 (Nairobi), 1992 (Copenhagen), 1993 (Bangkok), 1995 (Vienna), 1997 (Montreal), and 1999 (Beijing). It is believed that if the international agreement is adhered to, the ozone layer is expected to recover by 2050. Due to its widespread adoption and implementation it has been hailed as an



example of exceptional international co-operation with Kofi Annan quoted as saying it is "Perhaps the single most successful international agreement to date has been the Montreal Protocol".<sup>[1]</sup>

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### Terms and purpose

The treaty<sup>[2]</sup> is structured around several groups of halogenated hydrocarbons that have been shown to play a role in ozone depletion. All of these ozone depleting substances contain either chlorine or bromine (substances containing fluorine-only do not harm the ozone layer). For a table of ozone-depleting substances see: [1] (http://www.epa.gov/ozone/ods.html)

For each group, the treaty provides a timetable on which the production of those substances must be phased out and eventually eliminated.

Chlorofluorocarbons (CFCs) Phase-out Management Plan

The stated purpose of the treaty is that the signatory states:

: ...Recognizing that world-wide emissions of certain substances can significantly deplete and otherwise modify the ozone layer in a manner that is likely to result in adverse effects on human health and the environment, ... Determined to protect the ozone layer by taking precautionary measures to control equitably total global emissions of substances that deplete it, with the ultimate objective of their elimination on the basis of developments in scientific knowledge ... Acknowledging that special provision is required to meet the needs of developing countries...

shall accept a series of stepped limits on CFC use and production, including:

from 1991 to 1992 its levels of consumption and production of the controlled substances in Group I of Annex A do not exceed 150 percent of its calculated levels of production and consumption of those substances in 1986;

from 1994 its calculated level of consumption and production of the controlled substances in Group I of Annex A does not exceed, annually, twenty-five percent of its calculated level of consumption and production in 1986.

from 1996 its calculated level of consumption and production of the controlled substances in Group I of Annex A does not exceed zero.

There is a slower phase-out (to zero by 2010) of other substances (halon 1211, 1301, 2402; CFCs 13, 111, 112, etc) and some chemicals get individual attention (Carbon tetrachloride; 1,1,1-trichloroethane). The phasing-out of the less active HCFCs started only in 1996 and will go on until a complete phasing-out is achieved in 2030.

Hydrochlorofluorocarbons (HCFCs) Phase-out Management Plan (HPMP)

Under the Montreal Protocol on Substances that Deplete the Ozone Layer, especially Executive Committee (ExCom) 53/37 and ExCom 54/39, Parties to this Protocol agreed to set year 2013 as the time to freeze the consumption and production of HCFCs. They also agreed to start reducing its consumption and production in 2015. The time of freezing and reducing HCFCs is then known as 2013/2015.

The HCFCs are transitional CFCs replacements, used as refrigerants, solvents, blowing agents for plastic foam manufacture, and fire extinguishers. In term of Ozone Depleting Potential (ODP), in comparison to CFCs that have ODP 0.6 - 1.0, these HCFCs ODP have less ODP, i.e. 0.01 - 0.5. Whereas in term of Global Warming Potential (GWP), in comparison to CFCs that have GWP 4,680 – 10,720, HCFCs have less GWP, i.e. 76 - 2,270.

There are a few exceptions for "essential uses", where no acceptable substitutes have been found (for example, in the metered dose inhalers commonly used to treat asthma and other respiratory problems<sup>[3]</sup>) or Halon fire suppression systems used in submarines and aircraft (but not in general industry).

The substances in Group I of Annex A are:

• CFCl<sub>3</sub> (CFC-11)

- CF<sub>2</sub>Cl<sub>2</sub> (CFC-12)
- $C_2 F_3 Cl_3$  (CFC-113)
- $C_2F_4Cl_2(CFC-114)$
- $C_2F_5Cl$  (CFC-115)

The provisions of the Protocol include the requirement that the Parties to the Protocol base their future decisions on the current scientific, environmental, technical, and economic information that is assessed through panels drawn from the worldwide expert communities. To provide that input to the decision-making process, advances in understanding on these topics were assessed in 1989, 1991, 1994, 1998 and 2002 in a series of reports entitled Scientific assessment of ozone depletion.

Several reports have been published by various governmental and non-governmental organizations to present alternatives to the ozone depleting substances, since the substances have been used in various technical sectors, like in refrigerating, agriculture, energy production, and laboratory measurements<sup>[4]</sup> <sup>[5][6]</sup>.

# History

In 1973 Chemists Frank Sherwood Rowland and Mario Molina, then at the University of California, Irvine, began studying the impacts of CFCs in the earth's atmosphere. They discovered that CFC molecules were stable enough to remain in the atmosphere until they got up into the middle of the stratosphere where they would finally (after an average of 50–100 years for two common CFCs) be broken down by ultraviolet radiation releasing a chlorine atom. Rowland and Molina then proposed that these chlorine atoms might be expected to cause the breakdown of large amounts of ozone ( $O_3$ ) in the

stratosphere. Their argument was based upon an analogy to contemporary work by Paul J. Crutzen and Harold Johnston, which had shown that nitric oxide (NO) could catalyze the destruction of ozone. (Several other scientists, including Ralph Cicerone, Richard Stolarski, Michael McElroy, and Steven Wofsy had independently proposed that chlorine could catalyze ozone loss, but none had realized that CFCs were a potentially large source of chlorine.) Crutzen, Molina and Rowland were awarded the 1995 Nobel Prize for Chemistry for their work on this problem.

The environmental consequence of this discovery was that, since stratospheric ozone absorbs most of the ultraviolet-B (UV-B) radiation reaching the surface of the planet, depletion of the ozone layer by CFCs would lead to an in increase in UV-B radiation at the surface, resulting in an increase in skin cancer and other impacts such as damage to crops and to marine phytoplankton.

But the Rowland-Molina hypothesis was strongly disputed by representatives of the aerosol and halocarbon industries. The chair of the board of DuPont was quoted as saying that ozone depletion theory is "a science fiction tale...a load of rubbish...utter nonsense". Robert Abplanalp, the president of Precision Valve Corporation (and inventor of the first practical aerosol spray can valve), wrote to the Chancellor of UC Irvine to complain about Rowland's public statements (Roan, p. 56.)

After publishing their pivotal paper in June 1974, Rowland and Molina testified at a hearing before the U.S. House of Representatives in December, 1974. As a result significant funding was made available to study various aspects of the problem and to confirm the initial findings. In 1976 the U.S. National Academy of Sciences (NAS) released a report that confirmed the scientific credibility of the ozone

depletion hypothesis. NAS continued to publish assessments of related science for the next decade.

Then, in 1985, British Antarctic Survey scientists Farman, Gardiner and Shanklin shocked the scientific community when they published results of a study showing an ozone "hole" in the journal Nature — showing a decline in polar ozone far larger than anyone had anticipated.

That same year, 20 nations, including most of the major CFC producers, signed the Vienna Convention, which established a framework for negotiating international regulations on ozone-depleting substances.

But the CFC industry did not give up that easily. As late as 1986, the Alliance for Responsible CFC Policy (an association representing the CFC industry founded by DuPont) was still arguing that the science was too uncertain to justify any action. In 1987, DuPont testified before the US Congress that "we believe that there is no immediate crisis that demands unilateral regulation."

### **Multilateral Fund**

The *Multilateral Fund for the Implementation of the Montreal Protocol* provides funds to help developing countries to phase out the use of ozone-depleting substances.

The Multilateral Fund was the first financial mechanism to be created under an international treaty. It embodies the principle agreed at the United Nations Conference on Environment and Development in 1992 that countries have a common but differentiated responsibility to protect and manage the global commons.

The Fund is managed by an executive committee with an equal representation of seven industrialized and seven Article 5 countries, which are elected annually by a Meeting of the Parties. The Committee reports annually to the Meeting of the Parties on its operations.

Up to 20 percent of the contributions of contributing parties can also be delivered through their bilateral agencies in the form of eligible projects and activities.

The fund is replenished on a three-year basis by the donors. Pledges amount to US\$ 2.1 billion over the period 1991 to 2005. Funds are used, for example, to finance the conversion of existing manufacturing processes, train personnel, pay royalties and patent rights on new technologies, and establish national ozone offices.

## Ratification

At present, 193 of 196 United Nations member states have ratified the orginal Montreal Protocol (see external link below). Those 3 that are not as of November 2008 are Andorra, San Marino, and Timor-Leste. Fewer countries have ratified each consecutive amendment. Only 144 countries have signed the Beijing Amendment.

## Impact

Since the Montreal Protocol came into effect, the atmospheric concentrations of the most important chlorofluorocarbons and related chlorinated hydrocarbons have either leveled off or decreased [2] (http://www.al.noaa.gov/assessments /2002/Q&As16.pdf). Halon concentrations have continued to increase, as the halons presently stored in fire extinguishers are released, but their rate of increase has slowed and their abundances are expected to begin to decline by about 2020. Also, the concentration of the HCFCs increased drastically at least partly because for many uses CFCs (e.g. used as solvents or refrigerating agents) were substituted with HCFCs. While there have been reports of attempts by individuals to circumvent the ban, e.g. by smuggling CFCs from undeveloped to developed nations, the overall level of compliance has been high. In consequence, the Montreal Protocol has often been called the most successful international environmental agreement to date. In a 2001 report, NASA found the ozone thinning over Antarctica had remained the same thickness for the previous three years. [3] (http://www.gsfc.nasa.gov/topstory



/20011016ozonelayer.html), however in 2003 the ozone hole

grew to its second largest size. [4] (http://www.noaanews.noaa.gov/stories/s2099.htm) . The most recent (2006) scientific evaluation of the effects of the Montreal Protocol states, "The Montreal Protocol is working: There is clear evidence of a decrease in the atmospheric burden of ozone-depleting substances and some early signs of stratospheric ozone recovery." <sup>[7]</sup>

Unfortunately, the hydrochlorofluorocarbons, or HCFCs, and hydrofluorocarbons, or HFCs, are now thought to contribute to anthropogenic global warming. On a molecule-for-molecule basis, these compounds are up to 10,000 times more potent greenhouse gases than carbon dioxide. The Montreal Protocol currently calls for a complete phase-out of HCFCs by 2030, but does not place any restriction on HFCs. Since the CFCs themselves are equally powerful as greenhouse gases, the mere substitution of HFCs for CFCs does not significantly increase the rate of anthropogenic global warming, but over time a steady increase in their use could increase the danger that human activity will change the climate [5] (http://www.eia.doe.gov/oiaf/1605/ggrpt/other\_gases.html).

#### See also

- Ozone depletion
- Kyoto Protocol
- Refrigerant
- R-134a
- Greenhouse Gases
- Vienna Conference on Ozone Depletion

### References

1. ^ The Ozone Hole-The Montreal Protocol on Substances that Deplete the Ozone Layer

(http://www.theozonehole.com/montreal.htm)

- 2. ^ The full terms are available from http://ozone.unep.org/Publications/MP\_Handbook /Section\_1.1\_The\_Montreal\_Protocol/.
- 3. ^ Exemption Information The Ozone Secretariat Web Site (http://ozone.unep.org/Exemption\_Information/)
- 4. ^ Use of ozone depleting substances in laboratories. TemaNord 2003:516. http://www.norden.org/pub/ebook /2003-516.pdf
- 5. ^ The Technical and Economic Feasibility of Replacing Methyl Bromide in Developing Countries. Friends of the Earth, Washington, 173 pp, 1996
- 6. ^ Guidance on the DOE Facility Phaseout of Ozone-Depleting Substances. 1995. http://homer.ornl.gov /nuclearsafety/nsea/oepa/guidance/ozone/phaseout.pdf
- 7. ^ Scientific Assessment of Ozone Depletion: 2006, http://www.esrl.noaa.gov/csd/assessments/2006/report.html

This article contains material from the CIA World Factbook (2003 edition) which, as a US government publication, is in the public domain.

(referred to as Ozone Layer Protection)

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- Litfin, Karen T. (1994). Ozone Discourses. Columbia University Press. ISBN 0-231-08137-5
- http://www.multilateralfund.org/

#### **External links**

- The Parties involved (http://ozone.unep.org/Ratification\_status/)
- The Montreal Protocol (http://ozone.unep.org/Publications/MP\_Handbook /Section\_1.1\_The\_Montreal\_Protocol/)
- The Montreal Protocol Who's Who (http://www.unep.fr/ozonaction/montrealprotocolwhoswho/)
- THE CFC-OZONE PUZZLE:Environmental Science in the Global Arena (http://www.ncseonline.org/NCSEconference/2000conference/Chafee/) by F.Sherwood Rowland and Mario J.Molina
- The Indispensable Element in the MONTREAL OZONE PROTOCOL (http://www.earthinstitute.columbia.edu/library/earthmatters/sept1999/pages/page4.html) by Richard Benedick
- The evolution of policy responses to stratospheric ozone depletion (http://www.ciesin.org /docs/003-006/003-006.html) by P. M. Morrisette, *Natural Resources Journal* 29: 793–820 (1989).
- Has the Montreal Protocol been successful in reducing ozone-depleting gases in the atmosphere? (http://www.al.noaa.gov/assessments/2002/Q&As16.pdf) (NOAA Aeronomy Lab)
- Doomsday Déjà vu: Ozone Depletion's Lessons for Global Warming (http://www.cei.org/gencon /025,01184.cfm) by Ben Lieberman (http://www.cei.org/dyn/view\_expert.cfm?expert=6)
- Halon and the Ozone Layer (http://www.h3rcleanagents.com/support\_faq\_3.htm)
- http://www.scribd.com/doc/6292142/Brief-on-Hydro-Chlorofluorocarbons

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